

Indiana Historic Preservation Review Board Minutes
April 24, 2013
Indiana Government Conference Center
Conference Room A
302 West Washington Street
Indianapolis, Indiana 46204

Board members present: Director Rob Carter, DNR; Mitch Zoll; Daniel Kloc, AIA; Jim Corridan; Beth McCord; Joshua Palmer.

Staff members present: Frank Hurdis, Paul Diebold, Holly Tate, Steve Kennedy, Amy Johnson, Amy Borland and Susan Judy, of DHPA;

Visitors/Speakers present included Becky Hammond Stetter, Roberta Toby, Jim Kaiser, Connie Zeigler, Rebecca Smith, Julie Parsley, Larry Bundy, Sheila Barr, Janette Amstutz, Neil Amstutz, Amanda Browning, Katherine Dill, Ginny Terpeney, Jill Downs, Jim Delaney, Nan Delaney, and Ben Clark

Call to Order

Chairman Rob Carter convened the meeting at 1:30 P. M.

Approval of the January 23, 2013 meeting minutes

Chairman Carter asked for any corrections, additions, or any questions regarding the minutes from the last meeting on January 23, 2013.

A motion was made for approval by Richard Butler and seconded by Dan Kloc.

The motion was unanimously approved.

Chairman Carter commented on Frank Hurdis, Paul Diebold and Steve Kennedy stepping up to help out with the Review Board since Jim Glass and Ron McAhron have retired and moved on and since this is his last Board meeting. Chairman Carter will also be moving on.

Division Director's Report:

Chairman Carter asked Frank Hurdis of DHPA to give the Division Director's report.

Hurdis reported on the following:

Hurdis reported that May is Preservation Month.

Preservation Month Posters and Photo Contest

DHPA is featuring the Carnegie Libraries this time on the posters which are available upon request.

DHPA Photo Contest was judged in mid April. DHPA received more than 70 entries this year.

Preservation Month Workday

DHPA's 2013 workday is scheduled for May 22nd, with a rain date set for May 22nd. This year's work day will be at the Kessner Cemetery in Harrison County.

SHAARD Progress

Jeannie Regan-Dinius continues to coordinate the State Historical Architectural and Archeological Research Database. She reports we are ahead in most areas for the 2011 SPR grant that is funding SHAARD data entry and expects to start the 2012 grant in July. We have applied for the 2014 grant to start data entry above I-70.

Louisville-Ohio River Bridges

Louisville-Ohio River Bridges settlement grant program is being developed by the Grant Staff. Steve Kennedy will have an update later in the report.

National Register Applications

1. William Proctor House, 7037 SR 64, Marengo, Crawford County (2194)
Paul Diebold, DHPA, gave the staff comment. Jim Kaiser spoke in favor of its nomination. A motion to approve was made by Richard Butler and seconded by Jim Corridan. The motion passed unanimously.
2. Glendale Park Historic District, 17-64 Glendale Parkway, Hammond, Lake County (2244)
Holly Tate, DHPA, gave the staff comment. Changes to the nomination have been received since the nomination was posted at the DHPA website but don't appear to substantively change the content. A motion to approve was made by Richard Butler and seconded by Dan Kloc. The motion passed unanimously.
3. Charles and Mary McGill House, 505 N. Washington Blvd., Valparaiso, Porter County (2252)
Holly Tate, DHPA, gave the staff comment. A motion to approve was made by Richard Butler and seconded by Beth McCord. The motion passed unanimously.
4. Garmanvilla Apartments, 1013 S. Ninth St., Goshen, Elkhart County (2268)
Paul Diebold, DHPA, explanation that the ownership of the property changed and DHPA was not informed so legal notification was sent to the former property owner instead of the current property owner. Consequently, the application cannot be acted on at this meeting. A motion to table was made by Richard Butler and seconded by Mitch Zoll. The motion passed.
5. Greenlawn Cemetery, 100 W. South St., Franklin, Johnson County (2278)
Paul Diebold, DHPA, gave the staff comment. A motion to approve was made by Richard Butler and seconded by Dan Kloc. The motion passed unanimously.
6. Marquette School, 1905 College Ave., South Bend, St. Joseph County (2279)
Chairman Carter explained that an objection had been received from the public property owner and, in the absence of a DHPA Division Director and Resource Regulations Bureau Chief, it had been decided to table the application to allow more time to consider the objection. The motion to table was made was made by Richard Butler and seconded by Mitch Zoll. The motion passed.
7. Carmel Monon Depot, 211 First St., SW, Carmel, Hamilton County (2282)
Paul Diebold, DHPA, gave the staff comment. A motion to approve was made by Jim Corridan and seconded by Beth McCord. The motion passed unanimously.
8. Sons of Israel Synagogue, 420 S. William St., South Bend, St. Joseph County (2285)
Paul Diebold, DHPA, gave the staff comment. A motion to approve was made by Richard Butler and seconded by Mitch Zoll. The motion passed unanimously.

9. Gosport Historic District, roughly bounded by Church St., Walnut St., Fifth St., and Third St., Gosport, Owen County (2289)
Frank Hurd, DHPA, gave the staff comment. A motion to approve was made by Richard Butler and seconded by Jim Corridan. The motion passed unanimously.
10. Crawford-Winslow House, 357 S. Main St., Crown Point, Lake County (2293)
Paul Diebold, DHPA, gave the staff comment. A motion to approve was made by Richard Butler and seconded by Dan Kloc. The motion passed unanimously.
11. Horner-Terrill House, 410 S. Emerson Ave., Indianapolis, Marion County (2298)
Paul Diebold, DHPA, gave the staff comment. A motion to approve was made by Richard Butler and seconded by Dan Kloc. The motion passed unanimously.
12. John H. and Mary Abercrombie House, 3130 Parnell Ave., Fort Wayne, Allen County (2300)
Paul Diebold, DHPA, gave the staff comment. A motion to approve was made by Richard Butler and seconded by Mitch Zoll. The motion passed unanimously.
13. Monticello Carnegie Library, 101 S. Bluff St., Monticello, White County (2305)
Holly Tate, DHPA, gave the staff comment. A motion to approve was made by Jim Corridan and seconded by Richard Butler. The motion passed unanimously.

State Certificates of Approval

1. Application by the Division of State Parks & Reservoirs to make drainage repairs near the Carriage House at Spring Mill State Park, Lawrence County
Amy Johnson, DHPA, read the written staff report. Richard Butler asks if the conditions are included in the motion, answer is yes. A motion to approve was made by Dan Kloc and seconded by Mitch Zoll. The motion was approved.

Grant Evaluation Criteria and Priorities for FY 2014 Historic Preservation Fund Grants

PUBLIC INPUT ON FY2014 HPF EVALUATION CRITERIA

Steve Kennedy gave two brief programmatic updates before proceeding to the consideration of the HPF Evaluation Criteria.

LSIORB Update:

DHPA, as the SHPO for Indiana, has been named in the Settlement of a federal lawsuit against the Indiana and Kentucky Departments of Transportation. This Settlement is in regard to the Louisville & Southern Indiana Ohio River Bridges project. The Settlement requires that the SHPOs for Indiana and Kentucky cooperate to develop a jointly administered competitive grant program – known as the Historic Preservation and Enhancement Fund or HPEF – for a set of very specific priority activities in each state. Indiana's priority activities include relocating up to five historic homes in Jeffersonville facing demolition, acquiring or securing a protective easement on one or more lime kilns in the vicinity, and acquiring or securing a protective easement on one or more munitions storage igloos also in the vicinity.

The DHPA Grants Staff has already been working very closely with INDOT, the Kentucky Transportation Cabinet, and the Kentucky Heritage Council to develop the instructions and materials needed to launch a competitive grant program that meets all of the requirements of the Settlement. Because the Settlement

requires public input from a variety of heritage stakeholders in both states, the DHPA is not looking for formal approval of program guidelines or materials from this body. However, the DHPA does want this Review Board to be aware of the program, and the Grants Staff's intention to provide periodic updates as this Settlement-required grant program moves forward.

HPF Update:

Regarding HPF and the Sequestration, we have received unofficial word of our HPF funding amount from the National Park Service, and we are currently developing our grant budget based on this amount. As expected, we have received a cut of nearly \$52,000 from last year's funding level – or about 5.6%. The DHPA Grants Staff has already prepared much of the paperwork necessary to start the 2013 HPF grant program and its subgrant projects; however, the significant delay of the federal appropriation will result in a somewhat later program start-up than normal.

FY2014 HPF Evaluation Criteria:

This agenda item covers the competitive grant evaluation criteria that will be used to score and rank Historic Preservation Fund subgrant proposals that will be received in October 2013 for funding consideration in the 2014 grant cycle.

A notice of the availability of the draft priorities for the Historic Preservation Fund Matching Grants Program was distributed entirely by e-mail again this year. It was posted on our division's website, our division's electronic newsletter, and was further distributed by several other historical agencies with broad e-mail distribution systems. The communications directed constituents to the DHPA's website to review the proposed grant evaluation criteria, the grant program guidelines, and the sliding scale funding recommendations, and requested that any written comments be submitted to our office no later than Friday, April 19.

There are some substantive changes proposed for 2014, primarily in the Archaeology category, as well as general updates to date references and clarification of the criteria and instructions. The proposed changes and the discussion of the public comments received.

Administrative Criteria

In the Administrative criteria revisions include necessary updates to year references and the addition of one newly designated CLG community. Criterion #1 has been totally rewritten in an attempt to provide clearer instructions to applicants. Instructions also have been revised under criteria #2, #3, and #8 regarding the submission of resumes or curriculum vitae for Project Coordinator and Principal Investigator as well as letters of support. Criterion #9 has had its point value increased to reflect the importance of properly documenting the matching share; however, the point value for criterion #10 has been decreased at the same time so that the overall Administrative Score total remains the same. The Minimum Administrative Score remains 65.0 points in order for proposals to be recommended for funding.

Architectural and Historical Criteria

The Architectural and Historical category. Clarification is provided in criterion #2 that National Register nominations for individual properties usually are not considered for funding; this is simply additional emphasis on existing policy – not a change in policy. Point value for criterion #3 has been increased slightly to encourage projects that will result in financial investment in historic properties. Criterion #4, which covers Multiple Property Documentation Form proposals, has been revised to clarify the requirement to nominate a minimum of one (1) or more historic districts or two (2) or more individual properties. Annual updates were made to the list of Historic Districts Targeted for National Register nomination, including addition of a short list of Historic District Nominations that are very outdated and need to be completely revised.

Archaeological Criteria

The Archaeology category. Limited testing or “Phase II investigation” is being temporarily withdrawn as a priority activity in order to emphasize the need for large-scale Phase I surveys and to afford time to seek clarification from the National Park Service on the allowable extent of ground disturbance using HPF funds. The DHPA estimates that this temporary suspension of Phase II activities may last about two years, possibly longer.

This change has required substantial revision of criteria #5 and #6, with criterion #5 ultimately being eliminated. With the temporary elimination of Phase II activities from consideration, criterion #5 overlaps criterion #1 for Phase I activity for threatened resources. Therefore, aspects of criterion #5, such as data recovery and National Register status or eligibility, have been incorporated into #1. Criterion #6 has been revised to promote National Register Nomination projects for Special Project Sites or sites that have already been determined eligible, as opposed to testing of those Special Project Sites, and the point value has been significantly increased in order to encourage National Register activities. Several minor changes were made to the Archaeological Goals and Objectives, and the list of Special Topic Sites has been updated to reflect the priority of National Register listing.

Acquisition and Development Criteria

The Acquisition and Development. No substantive changes were made to the evaluation criteria, and only a few minor clarifications have been incorporated. No adjustments were made to the point values.

Historic Preservation Fund Grant Program Guidelines

The HPF Grant Program Guidelines. This section of the document was first introduced in 2006, and it has worked very well for purposes of clarifying all of the procedures that the DHPA uses to administer the HPF Program. Minor wording changes are suggested for greater clarity, and the Sliding Scale Funding Percentages Chart have been reconsidered and revised as is normally done every second year.

Public Comments

Public comments were received from only one person this year. The comments focused on the archaeology category criteria and covered three specific points:

1. The reasons for temporary removal of Phase II and limited testing were understood, but the comment expressed the value of testing and excavation for data collection and hoped that in the future those activities would return as a priority for HPF funding.

In response, the DHPA is fully supportive of the valuable information that Phase II and limited testing activities can provide for our archaeological understanding. However, due to the sensitive nature of some testing and excavation activities, the DHPA does want to be extremely cautious about promoting and funding projects that may have repercussions beyond historical understanding and the immediate interpretation, preservation, and protection of sites.

In addition, in many past grant rounds, the DHPA has received proposals to repeatedly continue Phase II and testing activities at the same sites, and recognizes that such continual work at single sites over multiple years has great potential to exceed the purpose of the federal HPF funding. The DHPA has tried to emphasize that the parameters of the HPF program may not dovetail with some kinds of research objectives, but at the same time we are always limited to considering the proposals that we receive. Given the issues currently surrounding some testing activities, the DHPA believes it is the wisest course to temporarily suspend those activities and review the policy recommendations from the NPS and DNR’s legal counsel regarding this type of activity. Therefore the DHPA does not recommend any changes to the criteria at this time based on this particular public comment, but hopes to revisit this idea in several years.

2. There was a question as to the possibility of geophysical survey being added to the list of eligible activities.

In response, the DHPA can address this comment now. Although not clearly specified as an “eligible” activity, geophysical survey has been funded through HPF grants. “Intensive Level” or Phase Ib activity does cover the use of remote sensing techniques, and the DHPA will clarify the eligibility of this activity within the application packet for 2014.

3. The respondent noted that the list of prioritized Topical/Geographical Target Areas and Cultural Periods and Topics has changed little over the years. The comment indicated a difficulty in evaluating them without a comprehensive statewide cultural context, and referred to the contexts and research questions prepared for Kentucky as possible models.

In response, the DHPA believes this is a valid idea, but there is not enough time to fully explore this suggestion for FY2014. However, the DHPA archaeology and grant staff will take this suggestion under advisement and will review the Kentucky documents and the possibility of making similar projects eligible under the HPF program in the future, possibly for the 2015 program cycle.

The DHPA does not often receive public comments on the HPF grant criteria, and we were pleased to receive communication from interested people.

A motion to approve was made by Richard Butler and seconded by Mitch Zoll.
The motion passed unanimously.

Properties Listed in, Rejected by, or Removed from the National Register since the last Notification

Listed

ALLEN COUNTY,
Lafayette Place Historic District Roughly bounded by S. Calhoun & Lafayette Sts., McKinnie & Pettit Aves.,
Fort Wayne, LISTED, 1/09/13 (Historic Residential Suburbs in the United States, 1830-1960 MPS)

FLOYD COUNTY,
Georgetown Historic District, Roughly bounded by Georgetown-Greenville Rd., Canal Ln., Walnut St. & unnamed
alley.,
Georgetown, LISTED, 1/09/13

GRANT COUNTY,
Meshingomesia (Mihsiinkweemisa) Cemetery and Indian School Historic District, 3820 Co. Rd. 600 N., Jalapa vicinity,
LISTED, 1/09/13

INDIANA, LAKE COUNTY,
Lake County Tuberculosis Sanatorium, Nurses Home and Superintendent's House, 2323 N. Main St. & 425 W. 93rd
Ave.,
Crown Point ADDITIONAL DOCUMENTATION APPROVED, 1/09/13

LAKE COUNTY,
Lake County Tuberculosis Sanatorium, Nurse's Home and Superintendent's House (Boundary Increase), 425 W. 93rd
Ave., Crown Point vicinity,
LISTED, 1/09/13

MARSHALL COUNTY,

Bremen Water Tower, W. side of 100 blk. of S. Jackson St., Bremen, LISTED, 1/09/13

Polk Township District No. 2 School, 18998 W. 2A Rd., Walkerton vicinity, LISTED, 1/09/13

MIAMI COUNTY,
Peru High School Historic District, 80 W. 6th St., Peru, 12001154, LISTED, 1/09/13 (Indiana's Public Common and High Schools MPS)

RIPLEY COUNTY,
Milan Masonic Lodge No. 31, 312 Main St., Milan, LISTED, 1/09/13

Rejected

Bremen Baltimore & Ohio Railroad Station, Douglas Road at S.R. 106, Bremen, Marshall County

Removed

None were removed.

Set date for the next meeting

Proposed date: **July 24, 2013, IGCS, 1:30 p.m.**

Deadline for receipt of Certificate of Approval applications: **June 14, 2013, 4:45 p.m.**

Chairman Carter asked for a motion to adjourn.

A motion to adjourn was made by consensus

The meeting was adjourned approximately 2:14 p.m.